Federal Communications Commission 445 12th St., S.W. Washington, D.C. 20554

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DA 14-1290

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MEDIA BUREAU ACTION

MEDIA BUREAU SEEKS COMMENT ON TIVO'S REQUEST FOR WAIVER OR CLARIFICATION OF THE AUDIOVISUAL OUTPUT REQUIREMENT OF SECTION 76.640(b)(4)(iii)

MB Docket No. 14-146

Comment Date: October 6, 2014

Reply Comment Date: October 20, 2014

TiVo Inc. ("TiVo") has filed a petition for waiver or clarification of Section 76.640(b)(4)(iii) of the Commission's rules on behalf of its cable operator customers. Section 76.640(b)(4)(iii) requires that settop boxes provided by cable operators include a digital interface to enable consumers to connect consumer electronics devices that they own to set-top boxes that they lease from their cable operators for whole-home viewing and recording. Specifically, the rule requires cable operators to "ensure that the cable-operator-provided high definition set-top boxes, except unidirectional set-top boxes without recording functionality, shall comply with an open industry standard that provides for audiovisual communications including service discovery, video transport, and remote control command pass-through standards for home networking. TiVo asserts that its set-top boxes "provide[] the home networking functionality outlined in Section 76.640(b)(4)(iii) and thus provide[] consumers with the benefits anticipated by the rule, but do[] not use an 'open industry standard' as the Commission later described that term." TiVo argues that waiver is appropriate because its set-top boxes meet the intent of the home networking requirement by allowing consumers to send video content throughout their homes and

¹ 47 C.F.R. § 76.640(b)(4)(iii).

² Implementation of Section 304 of the Telecommunications Act of 1996; Commercial Availability of Navigation Devices, Third Report and Order and Order on Reconsideration, 25 FCC Rcd 14657, 14677-9, \P 39-44 (2010) ("Third R&O").

³ The Media Bureau has granted a waiver of this rule (and an extension of that waiver) until June 1, 2015 (and until September 1, 2015 for small cable operators). *TiVo Inc.'s Request for Clarification and Waiver of the Audiovisual Output Requirement of Section 76.640(b)(4)(iii)*, 27 FCC Rcd 14875 (MB 2012); *TiVo's Request for Clarification or Waiver of the Audiovisual Output Requirement of Section 76.640(b)(4)(iii)*, 29 FCC Rcd 3674 (MB 2014).

⁴ TiVo Petition at 2. In November 2012, the Media Bureau clarified that it would use five factors to analyze whether a standard is an "open industry standard": (i) openness; (ii) balance of interest; (iii) due process; (iv) an appeals process; and (v) consensus. *TiVo Inc.'s Request for Clarification and Waiver of the Audiovisual Output Requirement of Section* 76.640(b)(4)(iii), 27 FCC Rcd 14875, 14879-14882, ¶¶ 11-13 (MB 2012).

because TiVo set-top boxes have had home network capability since before the industry settled on an open standard for it.⁵ Alternatively, TiVo requests that we clarify whether the rule is still in effect,⁶ or provide TiVo with nine additional months to implement the open industry standard in the boxes that it sells to cable operators.⁷ We seek comment on TiVo's request.

This proceeding will be treated as "permit but disclose" for purposes of the Commission's *ex parte* rules. As a result of the permit-but-disclose status of this proceeding, *ex parte* presentations will be governed by the procedures set forth in Section 1.1206 of the Commission's rules applicable to non-restricted proceedings.

Comments and oppositions are due **October 6, 2014**. Petitioner's reply is due **October 20, 2014**. All filings must be submitted in MB Docket No. 14-146. Pleadings sent via e-mail to the Commission will be considered informal and will not be part of the official record. Interested parties will have access to comments online through the Commission's Electronic Comment Filing System (ECFS), and therefore we waive the requirements of Sections 76.7(b)(1) and 76.7(c)(1) that comments and oppositions be served on interested parties.¹⁰

Comments may be filed using: (1) (ECFS), (2) the Federal Government's eRulemaking Portal, or (3) by filing paper copies. 11

Electronic Filers: Comments may be filed electronically using the Internet by accessing the ECFS: http://www.fcc.gov/cgb/ecfs/ or the Federal eRulemaking Portal: http://www.regulations.gov. Filers should follow the instructions provided on the website for submitting comments.

For ECFS filers, in completing the transmittal screen, filers should include their full name, U.S. Postal service mailing address, and the applicable docket number: CS Docket No. 97-80. Parties may also submit an electronic comment by Internet e-mail. To get filing instructions, filers should send an e-mail to ecfs@fcc.gov, and include the following words in the body of the message: "get form". A sample form and instructions will be sent in response.

Paper Filers: Parties who choose to file by paper must file an original and four copies of each filing. Filings can be sent by hand or messenger delivery, by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission.

⁵ TiVo Petition at 3-14.

⁶ TiVo Petition at 14. In *Echostar Satellite, LLC v. FCC*, the D.C. Circuit vacated two Commission orders: *Implementation of Section 304 of the Telecommunications Act of 1996: Commercial Availability of Navigation Devices*, Second Report and Order and Second Further Notice of Proposed Rulemaking, 18 FCC Rcd 20885 (2003) ("*Second R&O*"), and *Implementation of Section 304 of the Telecommunications Act of 1996: Commercial Availability of Navigation Devices*, Order on Reconsideration, 18 FCC Rcd 27059 (2003). The Commission adopted Section 76.640 in the *Second R&O*, but subsequently modified it in 2010. *Third R&O*, 25 FCC Rcd at 14677-14679, ¶¶ 39-44. TiVo asks us to clarify whether the modified language in Section 76.640 is still in effect.

⁷ TiVo Petition at 15.

⁸ See 47 C.F.R. §§ 1.1200-1.1216.

⁹ 47 C.F.R. § 1.1206.

¹⁰ 47 C.F.R. §§ 76.7(b)(1), 76.7(c)(1).

¹¹ See Electronic Filing of Documents in Rulemaking Proceedings, GC Docket No. 97-113, Report and Order, 13 FCC Rcd 11322, 11326, ¶ 8 (April 6, 1998).

All hand-delivered or messenger-delivered paper filings for the Commission's Secretary must be delivered to FCC Headquarters at 445 12th St., SW, Room TW-A325, Washington, DC 20554. All hand deliveries must be held together with rubber bands or fasteners. Any envelopes must be disposed of before entering the building. The filing hours are 8:00 a.m. to 7:00 p.m.

Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9300 East Hampton Drive, Capitol Heights, MD 20743.

U.S. Postal Service first-class, Express, and Priority mail must be addressed to 445 12th Street, SW, Washington DC 20554.

One copy of each pleading must be sent to Brendan Murray, Media Bureau, Room 4-A726, 445 12th Street, S.W., Washington, D.C. 20554 or <u>Brendan.Murray@fcc.gov</u>.

Copies of the Waiver Request and any subsequently filed documents in this matter are also available for inspection in the Commission's Reference Information Center:

445 12th Street, S.W., Room CY-B402 Washington, D.C. 20554 (202) 418-0270

Alternate formats of this Public Notice (computer diskette, large print, audio recording, or Braille) are available to persons with disabilities by contacting the Consumer and Governmental Affairs Bureau at (202) 418-0530 or (202) 418-7365 (TTY).

For further information, contact Brendan Murray of the Media Bureau, (202) 418-2120. Press inquiries should be directed to Janice Wise, (202) 418-8165 or Janice.Wise@fcc.gov. TTY: (202) 418-7172 or (888) 835-5322.